

1 SB318
2 192523-4
3 By Senators Orr and Holley
4 RFD: Governmental Affairs
5 First Read: 13-FEB-18

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4 ENGROSSED

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7 A BILL
8 TO BE ENTITLED
9 AN ACT

10
11 Relating to consumer protection; to require certain
12 entities to provide notice to certain persons upon a breach of
13 security that results in the unauthorized acquisition of
14 sensitive personally identifying information.

15 BE IT ENACTED BY THE LEGISLATURE OF ALABAMA:

16 Section 1. This act may be cited and shall be known
17 as the Alabama Data Breach Notification Act of 2018.

18 Section 2. For the purposes of this act, the
19 following terms have the following meanings:

20 (1) BREACH OF SECURITY or BREACH. The unauthorized
21 acquisition of data in electronic form containing sensitive
22 personally identifying information. Acquisition occurring over
23 a period of time committed by the same entity constitutes one
24 breach. The term does not include any of the following:

25 a. Good faith acquisition of sensitive personally
26 identifying information by an employee or agent of a covered

1 entity, unless the information is used for a purpose unrelated
2 to the business or subject to further unauthorized use.

3 b. The release of a public record not otherwise
4 subject to confidentiality or nondisclosure requirements.

5 c. Any lawful investigative, protective, or
6 intelligence activity of a law enforcement or intelligence
7 agency of the state, or a political subdivision of the state.

8 (2) COVERED ENTITY. A person, sole proprietorship,
9 partnership, government entity, corporation, nonprofit, trust,
10 estate, cooperative association, or other business entity that
11 acquires or uses sensitive personally identifying information.

12 (3) DATA IN ELECTRONIC FORM. Any data stored
13 electronically or digitally on any computer system or other
14 database, including, but not limited to, recordable tapes and
15 other mass storage devices.

16 (4) GOVERNMENT ENTITY. Any division, bureau,
17 commission, regional agency, board, district, authority,
18 agency, or other instrumentality of this state that acquires,
19 maintains, stores, or uses data in electronic form containing
20 sensitive personally identifying information.

21 (5) INDIVIDUAL. Any Alabama resident whose sensitive
22 personally identifying information was, or the covered entity
23 reasonably believes to have been, accessed as a result of the
24 breach.

25 (6) SENSITIVE PERSONALLY IDENTIFYING INFORMATION.

26 a. Except as provided in paragraph b., an Alabama
27 resident's first name or first initial and last name in

1 combination with one or more of the following with respect to
2 the same Alabama resident:

3 1. A non-truncated Social Security number or tax
4 identification number.

5 2. A non-truncated driver's license number,
6 state-issued identification card number, passport number,
7 military identification number, or other unique identification
8 number issued on a government document used to verify the
9 identity of a specific individual.

10 3. A financial account number, including a bank
11 account number, credit card number, or debit card number, in
12 combination with any security code, access code, password,
13 expiration date, or PIN, that is necessary to access the
14 financial account or to conduct a transaction that will credit
15 or debit the financial account.

16 4. Any information regarding an individual's medical
17 history, mental or physical condition, or medical treatment or
18 diagnosis by a health care professional.

19 5. An individual's health insurance policy number or
20 subscriber identification number and any unique identifier
21 used by a health insurer to identify the individual.

22 6. A user name or email address, in combination with
23 a password or security question and answer that would permit
24 access to an online account affiliated with the covered entity
25 that is reasonably likely to contain or is used to obtain
26 sensitive personally identifying information.

1 b. The term does not include either of the
2 following:

3 1. Information about an individual which has been
4 lawfully made public by a federal, state, or local government
5 record or a widely distributed media.

6 2. Information that is truncated, encrypted,
7 secured, or modified by any other method or technology that
8 removes elements that personally identify an individual or
9 that otherwise renders the information unusable, including
10 encryption of the data, document, or device containing the
11 sensitive personally identifying information, unless the
12 covered entity knows or has reason to know that the encryption
13 key or security credential that could render the personally
14 identifying information readable or useable has been breached
15 together with the information.

16 (7) THIRD-PARTY AGENT. An entity that has been
17 contracted to maintain, store, process, or is otherwise
18 permitted to access sensitive personally identifying
19 information in connection with providing services to a covered
20 entity.

21 Section 3. (a) Each covered entity and third-party
22 agent shall implement and maintain reasonable security
23 measures to protect sensitive personally identifying
24 information against a breach of security.

25 (b) Reasonable security measures means security
26 measures practicable for the covered entity to implement and
27 maintain, including consideration of all of the following:

1 (1) Designation of an employee or employees to
2 coordinate the covered entity's security measures to protect
3 against a breach of security. An owner or manager may
4 designate himself or herself.

5 (2) Identification of internal and external risks of
6 a breach of security.

7 (3) Adoption of appropriate information safeguards
8 to address identified risks of a breach of security and assess
9 the effectiveness of such safeguards.

10 (4) Retention of service providers, if any, that are
11 contractually required to maintain appropriate safeguards for
12 sensitive personally identifying information.

13 (5) Evaluation and adjustment of security measures
14 to account for changes in circumstances affecting the security
15 of sensitive personally identifying information.

16 (6) Keeping the management of the covered entity,
17 including its board of directors, if any, appropriately
18 informed of the overall status of its security measures.

19 (c) An assessment of a covered entity's security
20 shall be based upon the entity's security measures as a whole
21 and shall place an emphasis on data security failures that are
22 multiple or systemic, including consideration of all the
23 following:

24 (1) The size of the covered entity.

25 (2) The amount of sensitive personally identifying
26 information and the type of activities for which the sensitive
27 personally identifying information is accessed, acquired,

1 maintained, stored, utilized, or communicated by, or on behalf
2 of, the covered entity.

3 (3) The covered entity's cost to implement and
4 maintain the security measures to protect against a breach of
5 security relative to its resources.

6 Section 4. (a) If a covered entity determines that a
7 breach of security has or may have occurred in relation to
8 sensitive personally identifying information that is accessed,
9 acquired, maintained, stored, utilized, or communicated by, or
10 on behalf of, the covered entity, the covered entity shall
11 conduct a good faith and prompt investigation that includes
12 all of the following:

13 (1) An assessment of the nature and scope of the
14 breach.

15 (2) Identification of any sensitive personally
16 identifying information that may have been involved in the
17 breach and the identity of any individuals to whom that
18 information relates.

19 (3) A determination of whether the sensitive
20 personally identifying information has been acquired or is
21 reasonably believed to have been acquired by an unauthorized
22 person, and is reasonably likely to cause substantial harm to
23 the individuals to whom the information relates.

24 (4) Identification and implementation of measures to
25 restore the security and confidentiality of the systems
26 compromised in the breach.

1 (b) In determining whether sensitive personally
2 identifying information has been acquired or is reasonably
3 believed to have been acquired by an unauthorized person
4 without valid authorization, the following factors may be
5 considered:

6 (1) Indications that the information is in the
7 physical possession and control of a person without valid
8 authorization, such as a lost or stolen computer or other
9 device containing information.

10 (2) Indications that the information has been
11 downloaded or copied.

12 (3) Indications that the information was used by an
13 unauthorized person, such as fraudulent accounts opened or
14 instances of identity theft reported.

15 (4) Whether the information has been made public.

16 Section 5. (a) A covered entity that is not a
17 third-party agent that determines under Section 4 that, as a
18 result of a breach of security, sensitive personally
19 identifying information has been acquired or is reasonably
20 believed to have been acquired by an unauthorized person, and
21 is reasonably likely to cause substantial harm to the
22 individuals to whom the information relates, shall give notice
23 of the breach to each individual.

24 (b) Notice to individuals under subsection (a) shall
25 be made as expeditiously as possible and without unreasonable
26 delay, taking into account the time necessary to allow the
27 covered entity to conduct an investigation in accordance with

1 Section 4. Except as provided in subsection (c), the covered
2 entity shall provide notice within 45 days of the covered
3 entity's determination that a breach has occurred and is
4 reasonably likely to cause substantial harm to the individuals
5 to whom the information relates.

6 (c) If a federal or state law enforcement agency
7 determines that notice to individuals required under this
8 section would interfere with a criminal investigation or
9 national security, the notice shall be delayed upon the
10 written request of the law enforcement agency for a period
11 that the law enforcement agency determines is necessary. A law
12 enforcement agency, by a subsequent written request, may
13 revoke the delay as of a specified date or extend the period
14 set forth in the original request made under this section if
15 further delay is necessary.

16 (d) Except as provided by subsection (e), notice to
17 an affected individual under this section shall be given in
18 writing, sent to the mailing address of the individual in the
19 records of the covered entity, or by email notice sent to the
20 email address of the individual in the records of the covered
21 entity. The notice shall include, at a minimum, all of the
22 following:

23 (1) The date, estimated date, or estimated date
24 range of the breach.

25 (2) A description of the sensitive personally
26 identifying information that was acquired by an unauthorized
27 person as part of the breach.

1 (3) A general description of the actions taken by a
2 covered entity to restore the security and confidentiality of
3 the personal information involved in the breach.

4 (4) A general description of steps a consumer can
5 take to protect himself or herself from identity theft.

6 (5) Information that the individual can use to
7 contact the covered entity to inquire about the breach.

8 (e) (1) A covered entity required to provide notice
9 to any individual under this section may provide substitute
10 notice in lieu of direct notice, if direct notice is not
11 feasible due to any of the following:

12 a. Excessive cost to the covered entity required to
13 provide such notification relative to the resources of the
14 covered entity, provided that the cost of the individual
15 notification is considered excessive if it exceeds five
16 hundred thousand dollars (\$500,000).

17 b. Lack of sufficient contact information for the
18 individual required to be notified.

19 c. The affected individuals exceed 100,000 persons.

20 (2) Substitute notice shall include both of the
21 following:

22 a. A conspicuous notice on the Internet website of
23 the covered entity, if the covered entity maintains a website,
24 for a period of 30 days.

25 b. Notice in print and in broadcast media, including
26 major media in urban and rural areas where the affected
27 individuals reside.

1 c. An alternative form of substitute notice may be
2 used with the approval of the Attorney General.

3 (f) If a covered entity determines that notice is
4 not required under this section, the entity shall document the
5 determination in writing and maintain records concerning the
6 determination for no less than five years.

7 Section 6. (a) If the number of individuals a
8 covered entity is required to notify under Section 5 exceeds
9 1,000, the entity shall provide written notice of the breach
10 to the Attorney General as expeditiously as possible and
11 without unreasonable delay. Except as provided in subsection
12 (c) of Section 5, the covered entity shall provide the notice
13 within 45 days of the covered entity's determination that a
14 breach has occurred and is reasonably likely to cause
15 substantial harm to the individuals to whom the information
16 relates.

17 (b) Written notice to the Attorney General shall
18 include all of the following:

19 (1) A synopsis of the events surrounding the breach
20 at the time that notice is provided.

21 (2) The approximate number of individuals in the
22 state who were affected by the breach.

23 (3) Any services related to the breach being offered
24 or scheduled to be offered, without charge, by the covered
25 entity to individuals, and instructions on how to use the
26 services.

1 (4) The name, address, telephone number, and email
2 address of the employee or agent of the covered entity from
3 whom additional information may be obtained about the breach.

4 (c) A covered entity may provide the Attorney
5 General with supplemental or updated information regarding a
6 breach at any time.

7 (d) Information marked as confidential that is
8 obtained by the Attorney General under this section is not
9 subject to any open records, freedom of information, or other
10 public record disclosure law.

11 Section 7. If a covered entity discovers
12 circumstances requiring notice under Section 5 of more than
13 1,000 individuals at a single time, the entity shall also
14 notify, without unreasonable delay, all consumer reporting
15 agencies that compile and maintain files on consumers on a
16 nationwide basis, as defined in the Fair Credit Reporting Act,
17 15 U.S.C. 1681(a) (p), of the timing, distribution, and content
18 of the notices.

19 Section 8. In the event a third-party agent has
20 experienced a breach of security in the system maintained by
21 the agent, the agent shall notify the covered entity of the
22 breach of security as expeditiously as possible and without
23 unreasonable delay, but no later than 10 days following the
24 determination of the breach of security or reason to believe
25 the breach occurred. After receiving notice from a third-party
26 agent, a covered entity shall provide notices required under
27 Sections 5 and 6. A third-party agent, in cooperation with a

1 covered entity, shall provide information in the possession of
2 the third-party agent so that the covered entity can comply
3 with its notice requirements. A covered entity may enter into
4 a contractual agreement with a third-party agent whereby the
5 third-party agent agrees to handle notifications required
6 under this act.

7 Section 9. (a) A violation of the notification
8 provisions of this act is an unlawful trade practice under the
9 Alabama Deceptive Trade Practices Act, Chapter 19, Title 8,
10 Code of Alabama 1975, but does not constitute a criminal
11 offense under Section 8-19-12, Code of Alabama 1975. The
12 Attorney General shall have the exclusive authority to bring
13 an action for civil penalties under this act.

14 (1) A violation of this act does not establish a
15 private cause of action under Section 8-19-10, Code of Alabama
16 1975. Nothing in this act may otherwise be construed to affect
17 any right a person may have at common law, by statute, or
18 otherwise.

19 (2) Any covered entity or third-party agent who is
20 knowingly engaging in or has knowingly engaged in a violation
21 of the notification provisions of this act will be subject to
22 the penalty provisions set out in Section 8-19-11, Code of
23 Alabama 1975. For the purposes of this act, knowingly shall
24 mean willfully or with reckless disregard in failing to comply
25 with the notice requirements of Sections 5 and 6. Civil
26 penalties assessed under Section 8-19-11, Code of Alabama

1 1975, shall not exceed five hundred thousand dollars
2 (\$500,000) per breach.

3 (b) (1) Notwithstanding any remedy available under
4 subdivision (2) of subsection (a) of this section, a covered
5 entity that violates the notification provisions of this act
6 shall be liable for a civil penalty of not more than five
7 thousand dollars (\$5,000) per day for each consecutive day
8 that the covered entity fails to take reasonable action to
9 comply with the notice provisions of this act.

10 (2) The office of the Attorney General shall have
11 the exclusive authority to bring an action for damages in a
12 representative capacity on behalf of any named individual or
13 individuals. In such an action brought by the office of the
14 Attorney General, recovery shall be limited to actual damages
15 suffered by the person or persons, plus reasonable attorney's
16 fees and costs.

17 (3) It is not a violation of this act to refrain
18 from providing any notice required under this act if a court
19 of competent jurisdiction has directed otherwise.

20 (4) To the extent that notification is required
21 under this act as the result of a breach experienced by a
22 third-party agent, a failure to inform the covered entity of
23 the breach shall subject the third-party agent to the fines
24 and penalties set forth in the act.

25 (5) Government entities shall be subject to the
26 notice requirements of this act. A government entity that
27 acquires and maintains sensitive personally identifying

1 information from a government employer, and which is required
2 to provide notice to any individual under this act, must also
3 notify the employing government entity of any individual to
4 whom the information relates.

5 (6) A violation of this act by a government entity
6 is governed by Section 36-1-12, Code of Alabama 1975, and
7 Article I, Section 14 of the Constitution of Alabama of 1901,
8 now appearing as Section 14 of the Official Recompilation of
9 the Constitution of Alabama of 1901, as amended.

10 (7) By February 1 of each year, the Attorney General
11 shall submit a report to the Governor, the President Pro
12 Tempore of the Senate, and the Speaker of the House of
13 Representatives describing the nature of any reported breaches
14 of security by government entities or third-party agents of
15 government entities in the preceding calendar year along with
16 recommendations for security improvements. The report shall
17 identify any government entity that has violated any of the
18 applicable requirements in this act in the preceding calendar
19 year.

20 Section 10. A covered entity or third-party agent
21 shall take reasonable measures to dispose, or arrange for the
22 disposal, of records containing sensitive personally
23 identifying information within its custody or control when the
24 records are no longer to be retained pursuant to applicable
25 law, regulations, or business needs. Disposal shall include
26 shredding, erasing, or otherwise modifying the personal
27 information in the records to make it unreadable or

1 undecipherable through any reasonable means consistent with
2 industry standards.

3 Section 11. An entity subject to or regulated by
4 federal laws, rules, regulations, procedures, or guidance on
5 data breach notification established or enforced by the
6 federal government is exempt from this act as long as the
7 entity does all of the following:

8 (1) Maintains procedures pursuant to those laws,
9 rules, regulations, procedures, or guidance.

10 (2) Provides notice to consumers pursuant to those
11 laws, rules, regulations, procedures, or guidance.

12 (3) Timely provides a copy of the notice to the
13 Attorney General when the number of individuals the entity
14 notified exceeds 1,000.

15 Section 12. An entity subject to or regulated by
16 state laws, rules, regulations, procedures, or guidance on
17 data breach notification that are established or enforced by
18 state government, and are at least as thorough as the notice
19 requirements provided by this act, is exempt from this act so
20 long as the entity does all of the following:

21 (1) Maintains procedures pursuant to those laws,
22 rules, regulations, procedures, or guidance.

23 (2) Provides notice to customers pursuant to the
24 notice requirements of those laws, rules, regulations,
25 procedures, or guidance.

1 (3) Timely provides a copy of the notice to the
2 Attorney General when the number of individuals the entity
3 notified exceeds 1,000.

4 Section 13. This act shall become effective on the
5 first day of the third month following its passage and
6 approval by the Governor, or its otherwise becoming law.

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Senate

Read for the first time and referred to the Senate
committee on Governmental Affairs..... 13-FEB-18

Read for the second time and placed on the calen-
dar with 1 substitute and..... 20-FEB-18

Read for the third time and passed as amended 01-MAR-18

Yeas 24
Nays 0

Patrick Harris,
Secretary.